



EU Enlargement

The Role of Health under the Instrument for Pre-accession Assistance (IPA)

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Background

- **IPA - an integrated pre-accession instrument to assist candidate and potential candidate countries to accession to the EU**
- **IPA replaced Phare, ISPA, SAPARD and Turkey pre-accession instruments as well as CARDS**
- **Financial envelope (2007-13): 11.5 billion €**
- **Council Regulation 1085/2006 and Commission Implementing Regulation 718/2007**



Structure of IPA

One framework, a differentiated approach

All countries:

- I. Transition Assistance and Institution Building
- II. Cross-Border Co-operation

In addition, for Candidate Countries:

- III. Regional Development
- IV. Human Resources Development
- V. Rural Development



Structure of IPA (II)

ENLARGEMENT PACKAGE, including

**Multi-annual Indicative Financial Framework (MIFF)
by country and by component**



**Multi-annual Indicative Planning Document (MIPD)
by country for all relevant components**



Comp I:	<u>National or Regional Programmes</u>
Comp II:	CBC Programmes
Comp III:	Operational Programmes, large projects
Comp IV:	Operational Programmes
Comp V:	Rural Development Programmes

MIFF 2009-2011

In €million, current prices

Beneficiary	2007	2008	2009	2010	2011	Total
Croatia	141.2	146.0	151.2	154.2	157.2	749.8
Former Yugoslav Republic of Macedonia	58.5	70.2	81.8	92.3	98.7	401.5
Turkey	497.2	538.7	566.4	653.7	781.9	3037.9
Albania	61.0	70.7	81.2	93.2	95.0	401.1
Bosnia and Herzegovina	62.1	74.8	89.1	106.0	108.1	440.1
Montenegro	31.4	32.6	33.3	34.0	34.7	166.0
Serbia	189.7	190.9	194.8	198.7	202.7	976.8
Kosovo (under UNSCR 1244)	68.3	124.7	66.1	67.3	68.7	395.1
Multi-beneficiary	109.0	140.7	160.0	157.7	160.8	728.2
Total	1218.4	1389.3	1423.9	1557.1	1707.8	7296.5

IPA Component I and Health, the programming

- **Negotiation chapters concerned: 21-Consumer and health protection and 12-Food safety, veterinary and phytosanitary policy;**
- **Priority axis 3 of National Programmes under Component I: Ability to assume the obligations of Membership;**
- **Needs identified by a beneficiary country in the beginning of the programming exercise (year n-1), draft projects are discussed with MS and the Commission, they are further elaborated and finally laid down in the Annual National Programmes (year n) which provide for lists of projects;**

IPA Component I and Health, the programming (II)

- Project details are set out in Project Fiches, which are added to the annual national programmes;
- Implementation of projects in the years n to $n+4$ (max)
- Financial assistance for health projects can take various forms: services and supplies (works), grants and twinning covenants or twinning light contracts;
- Selection of contractors and award of contracts follow the Commission's procedures on tendering and contracting under external aid rules.

Purpose of IPA financial assistance in the health sector - key issues

- Capacity building and institutional reform of the health care system and services of the beneficiary country;
- Improving the regulatory and management capabilities of health care institutions and authorities;
- Increasing access and inclusion of vulnerable groups in the health care system;
- Supporting fight against drug abuse and HIV/AIDS;
- Improving preventive health services with an emphasis on screenings;
- Promoting mutual recognition of health professional qualifications;
- Further revision of the national law in the light of the *acquis communautaire* (e.g. laws on health protection, health insurance and the role of various chambers).

Presentation of key facts of 3 Project Fiches

- **Example 1: Implementation of the National Strategy for the Fight against Drug Abuse**
- **Example 2: Strengthening of institutes for public health's laboratories**
- **Example 3: Improving consumer protection against animal diseases**
- **Projects can be also developed and designed under the other 4 components (Note: Comp III to V are only open to Candidate Countries)**



Example 1, fight against drug abuse

- **Title:** Implementation of the National Strategy for the Fight against Drug Abuse;
- **Objectives:** Assisting in the design and supporting of appropriate structures and systems required to implement the “decreased demand of drugs component” of the National Strategy against Drug Abuse and strengthening the Ministry's of Health capacity to implement the strategy;
- **Activities:** Reviewing National Strategy; ensuring that the drug policy is in line with EU standards; identifying priority areas for actions, preparing necessary activities to meet objectives of the drug strategy in terms of HR development, coordination and action planning; reforming the structures of public authorities (national and local) and agencies involved in drug policy; training staff;
- **One service contract, €1.5 million.**

Example 2, delivery of laboratory equipment

- **Title:** Strengthening of institutes for public health's laboratories;
- **Objectives:** Increasing the quality of laboratory works in the public health sector to better diagnose infectious diseases and providing for adequate treatment of patients;
- **Activities:** Purchase and delivery of new lab equipment in 2 tranches for 30 public health labs, i.e.:
 - 1 - machines, analyzers and diagnostic equipment in microbiology and chemistry labs (one supply contract, €1.4 million)
 - 2 - establishment of future reference labs by providing the required state-of-the-art equipment (one supply contract, €1.5 million).



Example 3, consumer protection against animal diseases

- **Title:** Improving consumer protection against animal diseases
- **Objectives:** Consolidation of the capacity of the veterinary services to protect animal and human health from animal diseases;
- **Activities (1 out of 4 in total in the related Project Fiche):** Improving the veterinary service structure (including public and private bodies) in the frame of the restructuring of the food safety system in the country; drafting and enforcing of new legislation to sustain the functioning of the restructured veterinary service; drafting of a training programme and training of national, regional and district staff; improving the communication, information and reporting system inside the veterinary service;
- **One service contract, €0.8 million (financial assistance of the entire project: €7.527 million out which €5.0 million IPA funds)**

Tendering and contracting

- Internet website of the Commission, DG Enlargement;
- For calls for tenders and for proposals: Europeaid website;
- Detailed rules for services, supplies and works as well as for grants contained in the « *Practical Guide for external aid contract procedures (PRAG)* » including templates and models for both the Contracting Authorities and the Contractors;
- Contracting Authorities: Commission (both HQ and EC Delegations), national authorities in the case of decentralised management;
- DG Enlargement's Twinning Manual.



Services

$\geq \text{€ } 200,000$	$< \text{€ } 200,000$ but $> \text{€ } 10,000$	$\leq \text{€ } 10,000$
International restricted tender procedure	Framework contract, where possible, otherwise Competitive Negotiated Procedure	Single tender
Negotiated procedure (Exceptional)		

Supplies

$\geq \text{€ } 150,000$	$< \text{€ } 150,000$ but $\geq \text{€ } 30,000$	$< \text{€ } 30,000$	$\leq \text{€ } 10,000$
International open invitation to tender	Local open invitation to tender	Competitive negotiated procedure	Single tender
Negotiated procedure (Exceptional)			

Works

$\geq \text{€ } 5,000,000$	$< \text{€ } 5,000,000$ but $> \text{€ } 300,000$	$< \text{€ } 300,000$
International open tender procedure Restricted procedure (Exceptional)	Local open tender procedure	Competitive negotiated procedure
Negotiated procedure (Exceptional) - Single tender – contracts $\leq \text{€ } 10,000$ Competitive dialogue – particularly complex contracts		

Useful links

DG Enlargement, financial assistance:

http://ec.europa.eu/enlargement/how-does-it-work/financial-assistance/index_en.htm

DG Enlargement, Directorate D, Financial Instruments

(Project Fiches will also be published on this website)

EC Delegations:

http://ec.europa.eu/enlargement/who_does_what/delegations/index_en.htm

Thank you!